

### RATING ACTION COMMENTARY

# Fitch Rates Maryland's \$1.05B GOs 'AAA'; Outlook Stable

Wed 01 Jun, 2022 - 2:51 PM ET

Fitch Ratings - San Francisco - 01 Jun 2022: Fitch Ratings has assigned a 'AAA' rating to the following State of Maryland general obligation (GO) bonds, state and local facilities loan of 2022, first series:

- --\$900 million first series A, tax-exempt bonds (competitive);
- --\$150 million first series B, taxable bonds (competitive).

The first series A and B bonds are expected to be offered by competitive sale on or about June 8, 2022.

Additionally, Fitch has affirmed the Issuer Default Rating (IDR) of the State of Maryland at 'AAA' and the following ratings on securities that are linked to the IDR:

- --GO bonds at 'AAA';
- --Certificates of participation (COPs) issued by the Maryland Department of Transportation supported by annual state general and transportation appropriations at 'AA+';
- -- Maryland Stadium Authority lease revenue bonds at 'AA+'.

The Rating Outlook is Stable.

6/1/22, 11:53 AM

# **SECURITY**

The bonds being issued are general obligations for which the state's full faith and credit are pledged. Appropriation-backed debt issued by the Maryland Department of Transportation and the Maryland Stadium Authority is rated one notch below the state's IDR, reflecting repayment from annual state appropriations.

# ANALYTICAL CONCLUSION

Maryland's 'AAA' IDR reflects its broad, diverse and wealthy economy, strong and forward-looking fiscal management, and broad budgetary flexibility. Liabilities are elevated for a state, but carefully managed and moderate relative to available resources. The state's economy benefits from proximity to the nation's capital, although exposure to federal budget changes poses a greater uncertainty for Maryland than for most states given its large federal agency presence and associated private contracting.

# **Economic Resource Base**

Maryland's economy is relatively wealthy, diverse and service-oriented. Fitch's D-Trend indicates a robust economic profile, coupled with mid-range growth trends relative to other U.S. states. In addition to world-class trade centered around the Port of Baltimore, the federal government's presence is an anchor and long-term economic stabilizer to Maryland's economy. The state houses numerous federal agencies, military facilities and contractors.

# **KEY RATING DRIVERS**

Revenue Framework: 'aaa'

Maryland retains unlimited legal authority to raise operating revenues on its solid economic base. Revenue growth prospects are expected to be strong and comparable to overall U.S. economic growth. Risk from reliance on personal income tax is mitigated by a robust federal presence.

# **Expenditure Framework: 'aaa'**

Maryland has a strong ability to adjust its spending commitments, of which education and Medicaid remain the largest components. Carrying costs for liabilities remain moderately low but above states' median.

# Long-Term Liability Burden: 'aa'

Maryland's debt and net pension liabilities are elevated for a state but moderate relative to its resource base. Pensions are the more significant burden, which the state is addressing through benefit and contribution policy changes.

# **Operating Performance: 'aaa'**

Financial resilience is extremely strong, with well-funded budgetary reserves, consensusoriented decision making with a willingness to trim spending and increase revenues, and disciplined multiyear forecasting and planning.

#### RATING SENSITIVITIES

Factors that could, individually or collectively, lead to a positive rating action/upgrade:

--Not applicable for a 'AAA' rating.

Factors that could, individually or collectively, lead to a negative rating action/downgrade:

- --Inability to effectively manage rising spending demands with recurring revenues, notably from expanding education funding commitments, which weaken Fitch's assessments of either its expenditure framework or operating performance;
- --A material increase in long-term liabilities, particularly those associated with retiree benefits, which are not mitigated by policy or budgetary actions.

# **BEST/WORST CASE RATING SCENARIO**

International scale credit ratings of Sovereigns, Public Finance and Infrastructure issuers have a best-case rating upgrade scenario (defined as the 99th percentile of rating transitions, measured in a positive direction) of three notches over a three-year rating horizon; and a worst-case rating downgrade scenario (defined as the 99th percentile of rating transitions, measured in a negative direction) of three notches over three years. The complete span of best- and worst-case scenario credit ratings for all rating categories ranges from 'AAA' to 'D'. Best- and worst-case scenario credit ratings are based on historical performance. For more information about the methodology used to determine sector-specific best- and worst-case scenario credit ratings, visit https://www.fitchratings.com/site/re/10111579.

# **CURRENT DEVELOPMENTS**

Maryland Budgetary Update

Maryland's current revenue and economic forecast anticipates growth well ahead of early pandemic estimates, and in line with pre-pandemic expectations. Maryland's Board of Revenue Estimates (the Board), the official revenue forecasting body for the state, revises its forecast regularly. Each forecast incorporates actual revenue collections and an updated economic outlook. Fiscal 2021 revenue reached \$20.8 billion, about 1% above its last prepandemic estimate, a striking turnaround given the depth of the pandemic's economic dislocation.

The Board's March 2022 estimate for fiscal 2022 anticipates broad-based general fund revenue growth of 7.8%, to \$22.5 billion, led by over \$800 million in individual income tax growth. These revenues represent significant growth of 10.7% (\$2.2 billion) over the March 2021 Board estimate. The Board currently projects 4.8% growth to \$23.5 billion in fiscal 2023.

Reserves Projected to Remain Adequately Funded

Maryland exits the pandemic in an adequate financial position. The state ended fiscal 2021 with only \$647 million, or 3.4% of fiscal 2021 general fund revenues, in its state reserve account, mostly in the Revenue Stabilization Account (RSA). The state also ended fiscal 2021 with a general fund balance of \$3.9 billion.

The state estimates ending fiscal 2022 in an even stronger financial position with \$1.2 billion in the RSA and a general fund balance of \$4.6 billion. For fiscal 2023, the state estimates a still-adequate \$2.4 billion in the state reserve account and \$219 million of general fund balance. Large planned general fund balance drawdowns in fiscal 2023, largely for one-time uses, nevertheless leave Maryland with reserve levels that Fitch considers adequate to support Maryland's robust financial resilience.

The spring 2022 legislative session included a series of meaningful fiscal and policy actions. The state authorized \$350 million in ongoing tax reductions beginning in fiscal 2023, including income tax credits for retirees, a tax credit for up to 50% of the federal Work Opportunity Tax Credit, and various sales tax exemptions. These cuts assumed that revenue growth will outpace the scope of the cut enough to support recurring expenses, net of the significant one-time expenditures in fiscal 2023 noted earlier.

Maryland is also one of a handful of states implementing a gas tax holiday. The 30-day gasoline tax break between March and April 2022 reduced Transportation Trust Fund revenue by \$100 million. The fiscal 2023 budget includes a \$100 million general fund transfer to the Transportation Trust Fund to offset decreased Transportation Trust Fund revenues.

Fitch considers this one-time holiday as affordable for the state given the large revenue surplus projected for fiscal 2022.

Low Unemployment while Labor Force Still Lags

Fitch's March 2022 analysis of BLS data indicates Maryland has recovered four out of five jobs lost at the pandemic's outset, when Maryland employment fell by 14%. The monthly unemployment rate for March 2022 was a near all-time low 4.6%, versus the 3.6% national rate. Fitch calculates an adjusted unemployment rate to capture the large number of labor force departures since the pandemic began.

Fitch's adjusted unemployment rate for Maryland was an elevated 9.7% for March, well above Fitch's 4.9% median adjusted rate for U.S. states. Fitch notes that indicates that the state's service sector employment weakened more than most other states despite relative strength in government and related business services.

Federal Relief Provides Critical Support

Under the March 2021 American Rescue Plan Act (ARPA), Maryland's state and municipal governments received \$11.8 billion in direct aid from the Coronavirus State and Local Fiscal Recovery Fund, of which the state's portion is \$3.7 billion. An additional \$2.5 billion has been allocated for education statewide.

The governor and legislature have agreed to appropriate the state's ARPA allocation largely for one-time uses including \$1.1 billion to the Unemployment Insurance Trust Fund, \$800 million to existing statewide pandemic relief efforts, \$723 million to the safe opening of schools, \$500 million to transportation and infrastructure, and \$300 million to broadband expansion.

In addition to the sources of information identified in Fitch's applicable criteria specified below, this action was informed by information from Lumesis.

# REFERENCES FOR SUBSTANTIALLY MATERIAL SOURCE CITED AS KEY DRIVER OF RATING

The principal sources of information used in the analysis are described in the Applicable Criteria.

# **ESG CONSIDERATIONS**

Unless otherwise disclosed in this section, the highest level of ESG credit relevance is a score of '3'. This means ESG issues are credit-neutral or have only a minimal credit impact on the entity, either due to their nature or the way in which they are being managed by the entity. For more information on Fitch's ESG Relevance Scores, visit www.fitchratings.com/esg

# **RATING ACTIONS**

ENTITY / DEBT \$	RATING \$	PRIOR \$
Maryland, State of (MD) [General Government]	LT IDR AAA Rating Outlook Stable Affirmed	AAA Rating Outlook Stable
Maryland, State of (MD) /General Obligation - Unlimited Tax/1 LT	LT AAA Rating Outlook Stable Affirmed	AAA Rating Outlook Stable
Maryland, State of (MD) /Stadium Revenues/1 LT	LT AA+ Rating Outlook Stable Affirmed	AA+ Rating Outlook Stable
Maryland, State of (MD) /State Appropriation - Transportation/1 LT	LT AA+ Rating Outlook Stable Affirmed	AA+ Rating Outlook Stable

### **VIEW ADDITIONAL RATING DETAILS**

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# **APPLICABLE CRITERIA**

U.S. Public Finance Tax-Supported Rating Criteria (pub. 04 May 2021) (including rating assumption sensitivity)

# **APPLICABLE MODELS**

Numbers in parentheses accompanying applicable model(s) contain hyperlinks to criteria providing description of model(s).

FAST Econometric API - Fitch Analytical Stress Test Model, v3.0.0 (1)

## ADDITIONAL DISCLOSURES

Dodd-Frank Rating Information Disclosure Form

**Solicitation Status** 

**Endorsement Policy** 

#### **ENDORSEMENT STATUS**

Maryland Stadium Authority (MD)

EU Endorsed, UK Endorsed

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